

Proposed Biennial Budget for
Fiscal Years 2019-20 and 2020-21;
Recommended Rates; and OPEB Supplemental
Contribution

Charles Turner June 19, 2019

# Agenda

- Schedule
- Budget Summary
  - Sources and Uses of Funds
- Proposed Rates for 2020 and 2021
  - Prop 218 Notice Results
- OPEB
- Next Steps

# Budget and Rate Setting is Centered Around <u>the</u> District's Strategic Plan:

With a clearly defined mission and vision, as well as guiding principles that define our conduct as an organization, EMWD is driven by standards to provide safe, reliable, economical and environmentally sustainable services. These standards of excellence are defined in the following strategic priorities:

- Highly reliable water, recycled water and wastewater service
- Protection of public and environmental health
- Superior customer service
- Sound planning and operational efficiency
- Fiscal responsibility and appropriate investment
- Exemplary employer
- Effective communication, advocacy and community partnerships



# Budget Schedule for FY 2019-20 and FY 2020-21

| Dates             | Proposed Actions   |
|-------------------|--|
| February 20, 2019 | Workshop #1: Review Key Budget Assumptions   |
| March 20, 2019    | Workshop #2: Review Operating Revenue / Expense,<br>OFA Biennial Budget, and Preliminary Rate<br>Adjustments |
| April 17, 2019    | Workshop #3: Summary Budget Book, Rate<br>Summary, and Prop 218 Notices Approved                             |
| May 2, 2019       | Mail Proposition 218 Notices (48 days prior to budget adoption)  |
| June 19, 2019     | Public Hearing; Board Considers Adoption of Budget and Approval of Rates                                     |
| January 1, 2020   | Rates Become Effective   |

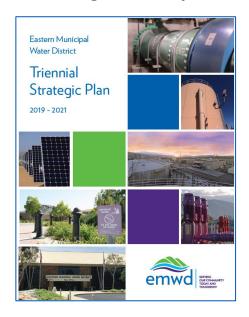




# Proposed Biennial Budget Summary

# Budget Aligned to Triennial Strategic Plan (2019-2021)

- Triennial Strategic Plan was adopted by the Board on June 5, 2019
- District will make the appropriate investment to deliver on strategic priorities and initiatives
- Department goals are aligned to Strategic Plan objectives.

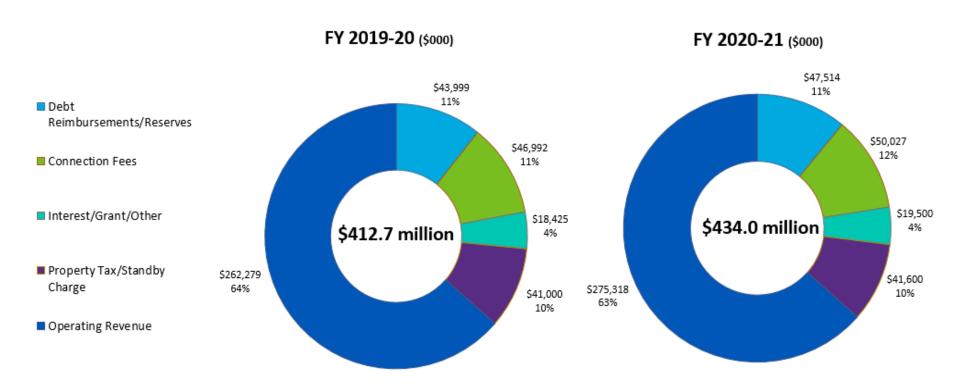


| Standards of Excellence                                      | Proposed FY 2020 & FY 2021 Budget<br>Investment Highlights   |
|--|--|
| Highly reliable water, recycled water and wastewater service | <ul> <li>Investments to improve water, wastewater and recycled water supply reliability:</li> <li>Mountain Ave West Replenishment Basin (\$15M) CIP</li> <li>Wastewater plant improvements (\$10.4M) OFA</li> <li>Perris II desalter construction (\$40M) CIP</li> <li>Temecula Valley Recycled Water Pipeline Phase I (\$9M) CIP</li> <li>Engine/pumps lift stations maintenance (\$1M) OFA</li> <li>Well maintenance/storage tank coatings (\$3M) OFA</li> </ul> |
| Protection of public and environmental health                | <ul> <li>Cyber security upgrades (\$4M) OFA</li> <li>SCADA PLC upgrades (\$2M) OFA</li> <li>Enterprise Microwave Data upgrade (\$2M) OFA</li> <li>Investments in lab equipment (\$1M) OFA</li> </ul>   |
| Superior customer service                                    | <ul> <li>Investments in customer service technology</li> <li>Customer Information System (CIS) and billing system replacement (\$18M) OFA</li> <li>Recycled Water Customer Portal</li> </ul>   |
| Sound planning and operational efficiency                    | <ul> <li>◆ Investments in energy independence</li> <li>➤ Solar Renewable Energy Initiative Phase III (\$7M) CIP</li> <li>◆ Investments in business process improvements</li> <li>➤ Fleet vehicles (\$6M) OFA</li> <li>➤ Information Technology upgrades (\$2M) OFA</li> </ul>  |
| Fiscal responsibility and appropriate investment             | <ul> <li>◆ Pursue grants and external funding for CIP</li> <li>◆ Information Technology enhancements (\$3M) OFA</li> <li>◆ Invest in OPEB Trust to reduce liability</li> </ul>   |
| Exemplary employer   | ◆ Succession Planning Initiative     ◆ Work Environment Modernization     ◆ HCM Benefits Module Update   |
| Effective communication, advocacy and community partnerships | Partnering with Youth Ecology Corp and others     Value of Tap Water Program   |



# **Proposed Biennial Budget Funding Sources**

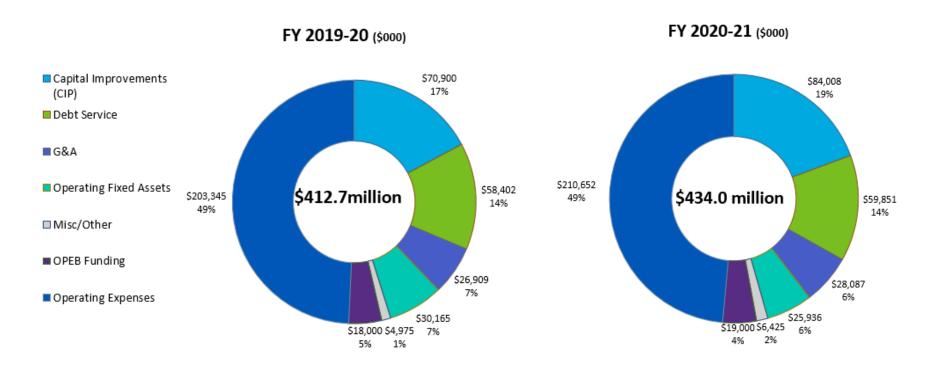
- Revenues to increase on average by 7% in FY 2019-20 and FY 2020-21.
- Revenue drivers include higher water demands, new connections, additional interest income, and rate adjustments.





# Proposed Biennial Budget Expenditures

- Operating expenses to increase by 3.5% and 3.6% in FY 2019-20 and FY 2020-21, respectively.
- Most significant increases are in Purchased Water, CIP, Debt Service, and OPEB.





# **Biennial Budget Operation Summary**

- Operating expenses to increase by 3.5% in FY 2019-20 and 3.6% in FY 2020-21.
- Operations also contributes funds for:
  - Operating Fixed Asset (OFA) investments,
  - Other Post-Employment Benefit (OPEB) obligation,
  - Replacement and reliability capital projects in CIP, and
  - District's debt service.
- Recommended Rate Adjustments for FY 2020 and FY 2021 are:
  - Water:
    - 3% annual commodity rate increase
    - \$0.90/month successive increases in fixed charges for FY 2020 and FY 2021
    - Ag and ID 24 rates continue to escalate based on multi-year transition plans
  - Sewer:
    - 3.8% annual increase in rates for FY 2020 and FY 2021
  - Recycled Water:
    - 7% annual increase in rates





# Proposed Water and Sewer Rates

# Residential Potable Water Commodity Rate Summary

- Recommend a 3.0% commodity rate increase per year.
- No changes to the Tier Structure or Budget Formulas.

#### **Proposed**

| Rate               | Current<br>Effective Jan. 1, 2019 | Effective lan 1 2020 |         |
|--------------------|-----------------------------------|----------------------|---------|
| Residential Tier 1 | \$1.07                            | \$1.10               | \$1.13  |
| Residential Tier 2 | \$3.43                            | \$3.53               | \$3.63  |
| Residential Tier 3 | ier 3 \$5.67 \$5.84               |                      | \$6.01  |
| Residential Tier 4 | \$11.59                           | \$11.94              | \$12.30 |

All figures shown in \$ per CCF



# Sewer Daily Service Charge Summary

Propose a 3.8% annual increase for sewer daily service charge in 2020 and 2021

| <b>.</b> |       |
|----------|-------|
| Pro      | posed |
|          | POSCG |

| Daily Service Charge Blocks | Current<br>Effective Jan. 1, 2019 | Effective Jan. 1, 2020 | Effective Jan. 1, 2021 |
|-----------------------------|-----------------------------------|------------------------|------------------------|
| 1                           | \$0.54                            | \$0.56                 | \$0.58                 |
| 2                           | \$0.90                            | \$0.93                 | \$0.97                 |
| 3                           | \$1.13                            | \$1.16                 | \$1.21                 |
| 4                           | \$1.53                            | \$1.58                 | \$1.65                 |

All figures shown in \$ per EDU per day in the Hemet/San Jacinto area (\$101 rate).

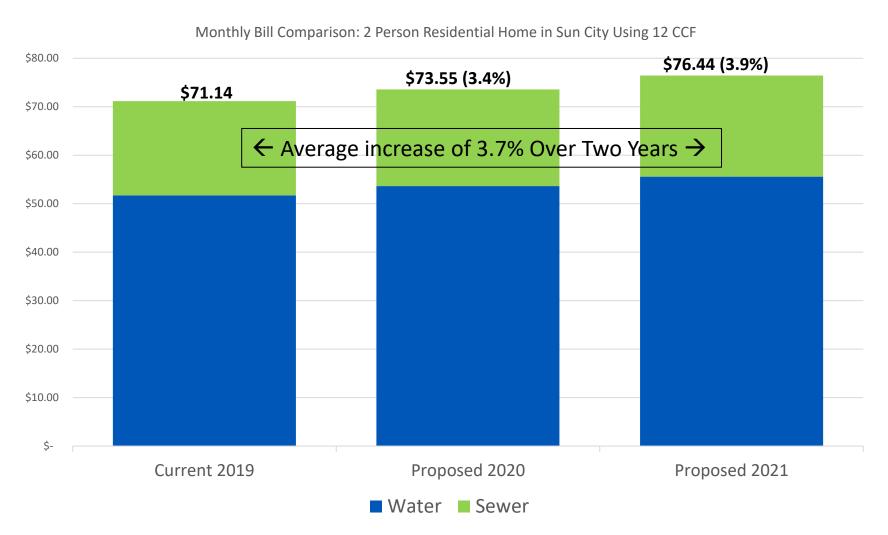
 Excludes Fixed Charge for Sewer System Capital Projects which remains the same rate of \$0.09041 per day in 2020 and 2021

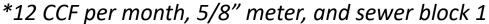




Representative Combined Water and Sewer Bills

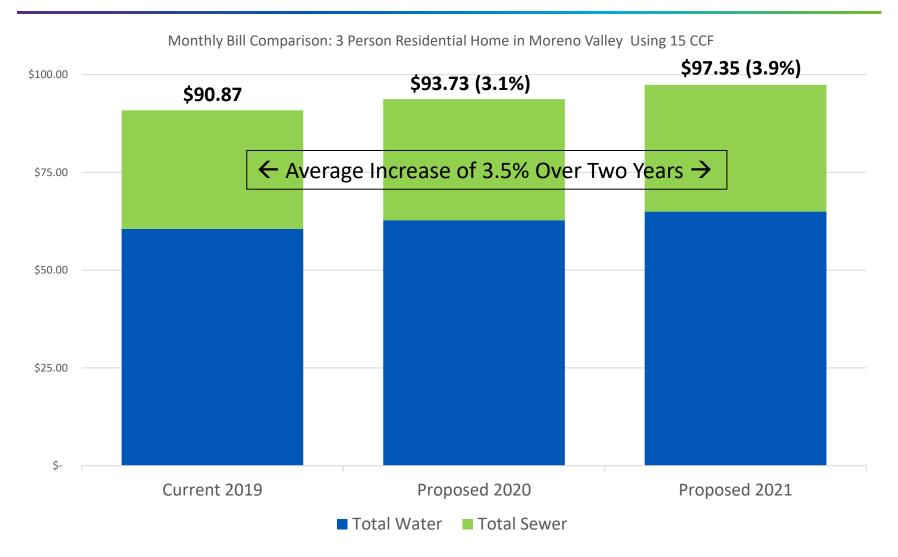
### Representative Sun City Block 1 Customer







### Representative Moreno Valley Block 2 Customer



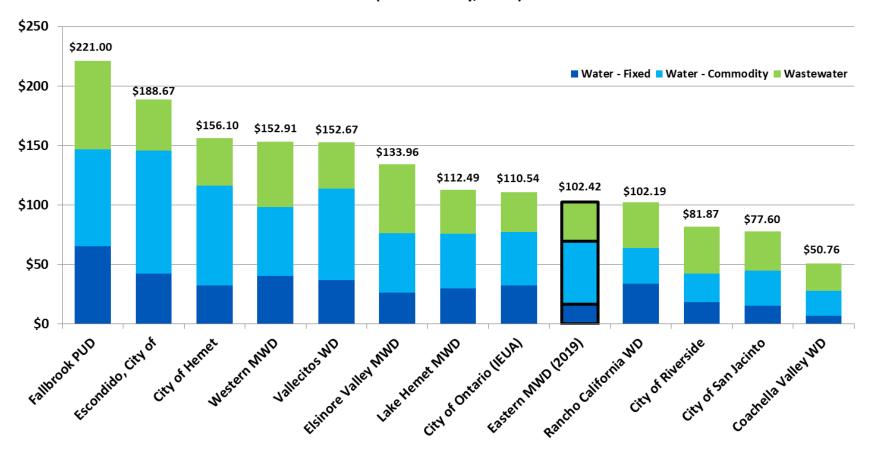
\*15 CCF per month, 5/8" meter, and sewer block 2 (100%)



### District Rates are Reasonable

#### Typical Customer's Monthly Bill

Water & Wastewater Services - Inland Districts 18 ccf (as of January, 2019)







Proposed Rates: Recycled Water

# Recycled Water Commodity Rate Summary

• Recommend a 7% increase each year for recycled water commodity rates

|           |                                   | Proposed               |                        |  |  |
|-----------|-----------------------------------|------------------------|------------------------|--|--|
| Rate      | Current<br>Effective Jan. 1, 2019 | Effective Jan. 1, 2020 | Effective Jan. 1, 2021 |  |  |
| Ag Summer | \$141.79                          | \$151.72               | \$162.34               |  |  |
| Ag Winter | \$82.89                           | \$88.69                | \$94.90                |  |  |
| Demand Ag | \$416.12                          | \$445.25               | \$476.42               |  |  |
| Non-Ag    | \$520.15                          | \$556.56               | \$595.52               |  |  |



<sup>\*</sup> All figures shown in \$ per AF



Proposition 218 Notices – May 2019

# On April 17, 2019, the Board Authorized the **Delivery of Proposition 218 Notices**

- On May 2, 2019, staff mailed 222,745 Proposition 218 notices to all property owners in the District.
- As of June 11, 2019, the District received 18 written protests, or 0.008% of property owners.





Our GWR Plus initiative has introduced and will further expand on programs including recycled water, healthy

EMWD is also exploring the implementation of an advanced water purification facility where recycled water is further purified using a multi-stage process of microfiltration and reverse osmosis, which could be blended with recycled water before being pumped into groundwater replenishment basins.

A large portion of the funding for the GWR Plus initiative programs is secured through our aggressive pursuit of grants and low-interest loans. We also charge nominal Capital Improvement Projects fees to assist in funding large infrastructure costs, without significant rate (continued on page 2)

#### YOU'RE INVITED TO ATTEND OUR **RESIDENTIAL RATES PUBLIC HEARING**

Date: June 19, 2019

EMWD SPECIAL REPORT • MAY 2019

Location: Eastern Municipal Water District Board Room, 2270 Trumble Road, Perris, CA 92570

The Board of Directors of Eastern Municipal

Water District (EMWD) will conduct a public hearing to consider changes to the water and sewer rate structures and rates set forth herein. Any customers or property owners may appear at the hearing to make comments regarding the proposed change. To file an opposition, property owners and tenants of real property who are directly liable to pay water bills may submit a written protest. Written protests may be mailed or delivered in-person to Eastern Municipal Water District, Attention: 2020-2021 Proposed Rates, PO Box 8300, Perris, CA 92572-8300. Protests must include: your name, parcel number and/or service address, and your signature. Protests submitted by email or other electronic means do not count as formal written protests. All written protests must be received prior to the conclusion of the

More information about the proposed changes is available in this document and online at www.emwd.org/ProposedRates.

public hearing.

#### Proposed Water Service Rates



EMWD is committed to providing customers throughout our 555-square mile service area with safe, clean and reliable water service. This service includes not only the water that comes out of the tap but also the operation, maintenance, and water quality testing for our entire water delivery system which is comprised of pipelines, storage tanks, booster stations, and other necessary infrastructure to move water up and down the varying elevations of our district service area.

Due to increases in the cost of imported water, along with rising maintenance and environmental regulatory costs, EMWD must increase water consumption rates by approximately 3 percent effective January 1, 2020.

| Water Consumption   |                  | Proposed                        |                  |  |  |
|---|------------------|---------------------------------|------------------|--|--|
| Rates per billing<br>unit (BU)*                             | Current          | Effective Effect 1/1/2020 1/1/2 |                  |  |  |
| Areas served: Perris Valley,<br>Juniper Flats, Lakeview, Nu | evo, Romoland, I | Menifee (Sun Cit                | y), Hemet, Valle |  |  |
| Vista, Diamond Valley, Win<br>Hot Springs and French Val    |                  | Lake, and Murri                 | eta (Murrieta    |  |  |
|   |                  | \$1.10                          | \$1.13           |  |  |
| Hot Springs and French Val                                  | lley).           | School & Cooker Division of     |                  |  |  |
| Hot Springs and French Val<br>Tier 1: Low Volume            | (ley).<br>\$1.07 | \$1.10                          | \$1.13           |  |  |

\*1 BU = 748 gallons \*\*Amount will be prorated based on billing cycle.

| , l         | Daily Service Charge                                       |                    | Proposed              |                       |   |  |  |
|-------------|--|--------------------|-----------------------|-----------------------|---|--|--|
| ve<br>21    | based on Meter Size  | Current            | Effective<br>1/1/2020 | Effective<br>1/1/2021 |   |  |  |
|             | 5/8 inch   | \$0.42             | \$0.44                | \$0.46                | ١ |  |  |
| Valle<br>ta | 3/4 inch   | \$0.42             | \$0.44                | \$0.46                |   |  |  |
| tu          | 1 inch   | \$0.57             | \$0.60                | \$0.63                |   |  |  |
| 3           |  |                    | Proposed              | Monthly**             |   |  |  |
| 0           | Water Supply<br>Reliability Capital<br>Projects Charge per | Current<br>Monthly | Charge<br>Effective   | Charge<br>Effective   |   |  |  |
| U           | r rojecta charge per                                       |                    | 1/1/2020              | 1/1/2021              |   |  |  |







### **Proposition 218 Notices**

- Staff prepared five separate Proposition 218 Notices:
  - Residential Water and Sewer
  - Non-residential Water and Sewer
  - Agricultural Water
  - Recycled Water
  - Fruitvale (ID 24) Water and Sewer
- Notice includes:
  - Public Hearing Date: June 19, 2019
  - EMWD Rates: Investing Now to Protect the Future
  - Water Budget Background
  - Sewer Block Background
  - EMWD Drought Stages
- 222,745 notices were mailed to all property owners in the District.



EMWD SPECIAL REPORT • MAY 2019

#### EMWD Rates: Investing Now to Protect the Future

EMWD continues to invest in water, wastewater and recycled water infrastructure projects to continue providing customers with safe and reliable services. We are also investing in data technologies that will enhance our customers' abilities to manage their account information while also improving efficiencies.

EMWD's Groundwater Reliability Plus (GWR Plus) initiative is one example of this. GWR Plus is a comprehensive approach to groundwater management, with the goal of continually improving the quality and quantity of water in our local groundwater basins.



Our GWR Plus initiative has introduced and will further expand on programs including recycled water, healthy sewers, desalination and water banking.

### YOU'RE INVITED TO ATTEND OUR NON-RESIDENTIAL RATES PUBLIC HEARING

Date: June 19, 2019

Time: 9 a.n

Location: Eastern Municipal Water District Board Room, 2270 Trumble Road, Perris, CA 92570

The Board of Directors of Eastern Municipal Water District (EMWD) will conduct a public hearing to consider changes to the water and sewer rate structures and rates set forth herein. Any customers op roperty owners may appear at the hearing to make comments regarding the proposed change. To file an opposition, property owners and tenants of real property who are directly liable to pay water bills may submit a written protest. Written protests may be

t, Attention: 2020-O Box 8300, Perris, sts must include: iber and/or service ignature. Protests or other electronic as formal written protests must be conclusion of the

out the proposed this document and org/ProposedRates.



EMWD's investment in data technologies is best demonstrated by the accelerated installation of smart meters throughout our 555-square mile service area. By June 2019, every customer will have a smart meter, making them eligible to subscribe to receive leak notifications via text message. Customer will also have the capability to subscribe to receive weekly usage information via email.

By advancing technologies across the district service area, EMWD is providing customers with an increased level of engagement with their usage data in an effort to promote wise water use.

EMWD is committed to ensuring that rates and fees work to provide customers with safe and reliable water, wastewater and recycled water services, today and tomorrow.

#### What is a Water Budget

EMWD is a government agency that provides services based on the actual cost of person and maintenance. The EMWD Board to go be adopted and maintenance in the EMWD Board to goes into effect on July 1, each of the process is ether process. Enter REMORD and to goes into effect on July 1, each of the process is extra the process in EMWD start can be also shown as possible for all customers. When compared with other apencies provided an intillar services in the surroundinal area, EMWD's rates continue to be amonth the lowest.

Water budgets for commercial, industrial and irrigation customers are personalized to the type of customer, historic water use and the number of people served.

For churches, libraries, mortuaries, cemeteries and office buildings, Tier 1 budgets are based on average indoor use, or 80 percent of average is floutdoor irrigation is also considered. Schools are budgeted 5 gallons per student, per day, and ag-horse farms are allocated 55 gallons per person, per day.

Outdoor budgets are based on a formula that multiples the amount of irrigated property by the evapotranspiration rate and a conservation factor that takes climate and plant types into consideration.

Water budgets can vary month-to-month depending on the length of the billing period and the weather.



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Other Post Employment Benefits (OPEB)

# Other Post-Employment Benefit (OPEB) Policy Principles - Overview

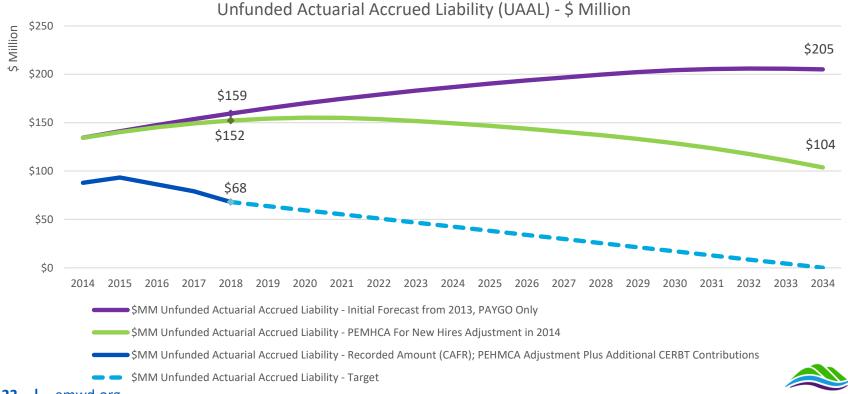
2013 Strategic Plan: "Continue to execute financial planning and funding policies to fully fund the Other Post-Employment Benefit and pension obligations over an appropriate period of time."

| Policy Principles Adopted in 2013                         | Status |
|---|--------|
| Fund Pay-as-You Go Premiums + 10% Property Tax            |        |
| Fully fund actuarial liability by FY 2034                 |        |
| Fund full Annual Required Contribution (ARC) by FY 2024   |        |
| Adopt a 2 <sup>nd</sup> tier of benefits for future hires |        |
| Use appropriate assumptions in actuarial models           |        |
| Use gains in net operating margin to reduce liability     |        |
| Consider other funding sources, including cost sharing    |        |
| Re-evaluate funding biennially with valuation             |        |



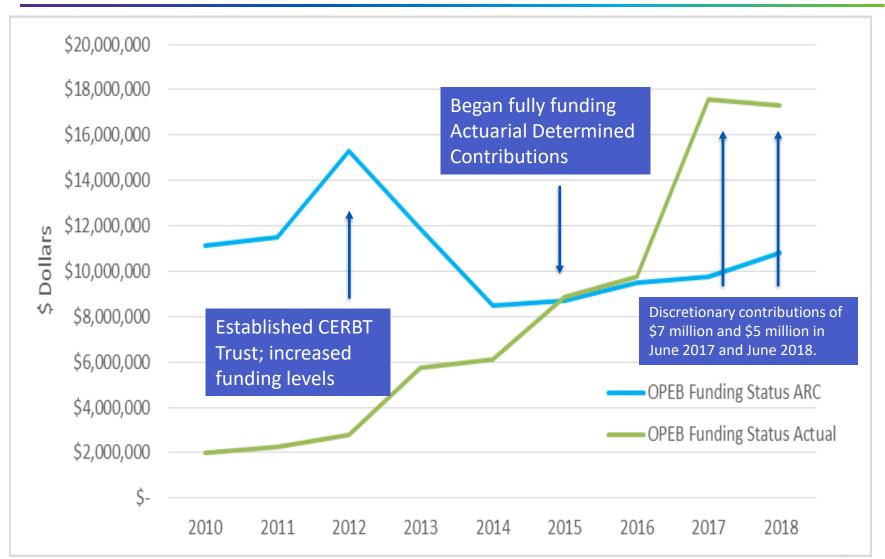
# **OPEB Unfunded Liability Continues to Decline**

- District significantly reduced Unfunded Liability through key measures, including:
  - Adjusted new hire benefit to PEHMCA Only,
  - Budgeted and funded CERBT Trust at the annual required contribution (ARC), and
  - Made Discretionary Contribution to CERBT Trust in 2017 and 2018.
- Unfunded Liability was \$68 million as of June 30, 2018





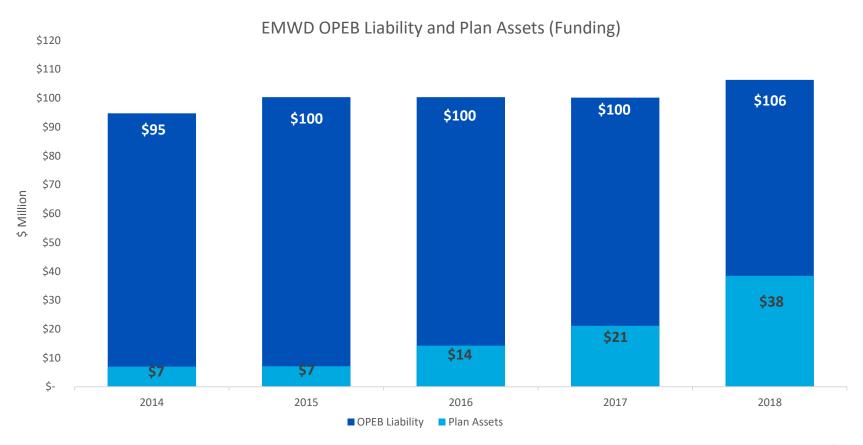
### **OPEB Trust Contributions vs ARC**





# District's OPEB Liability 2014 to 2018

- EMWD OPEB funding increased from \$7 million to \$38 million between 2014 and 2018
- OPEB Liability was 36% funded as of June 30, 2018





# Projected Gains in Net Margin for FY 2018-19

- Staff projects \$18 million in gains to Net Margin for FY 2018-19 relative to the Budget Update.
- Projected higher margin based upon the following:
  - Higher operating revenue and lower operating costs,
  - Lower debt service interest expense due to better-than-forecasted rates, and
  - Higher non-operating revenues including property taxes.

| Category   |        | 2017-18<br>.ctual | FY 2018-19<br>dget Update | FY 2018-19<br>Projection | FY | 19 Projection vs Budget \$ Change |
|--|--------|-------------------|---------------------------|--------------------------|----|-----------------------------------|
| Total Operating Revenue                                | \$ 243 | 3,209,323         | \$<br>240,201,800         | \$<br>245,253,086        | \$ | 5,051,286                         |
| Total Non-Operating Revenue (Excluding Connection Fee) | 63     | 3,733,465         | 55,057,400                | 61,232,257               |    | 6,174,857                         |
| Total Revenue  | 30     | 6,942,788         | 295,259,200               | 306,485,342              |    | 11,226,142                        |
| Total Operating Exepense                               | \$ 17  | 8,393,617         | \$<br>191,535,284         | \$<br>184,694,056        | \$ | (6,841,228)                       |
| Total Non-Operating Expense                            | 80     | 0,903,371         | 80,807,594                | 80,568,541               |    | (239,053)                         |
| OPEB   | 18     | 8,524,700         | 13,524,700                | 13,524,700               |    | -                                 |
| Total Expense  | 27     | 7,821,688         | 285,867,578               | 278,787,296              |    | (7,080,282)                       |
| Net Margin   | \$ 29  | 9,121,101         | \$<br>9,391,622           | \$<br>27,698,046         | \$ | 18,306,424                        |



# Proposed OPEB Funding for FY 2020 and FY 2021

### Staff recommends the following OPEB Funding Targets:

- 60% funded by FY 2022
- 70% funded by FY 2026
- 90% funded by FY 2030
- 100% funded by FY 2034 (Policy Principles)

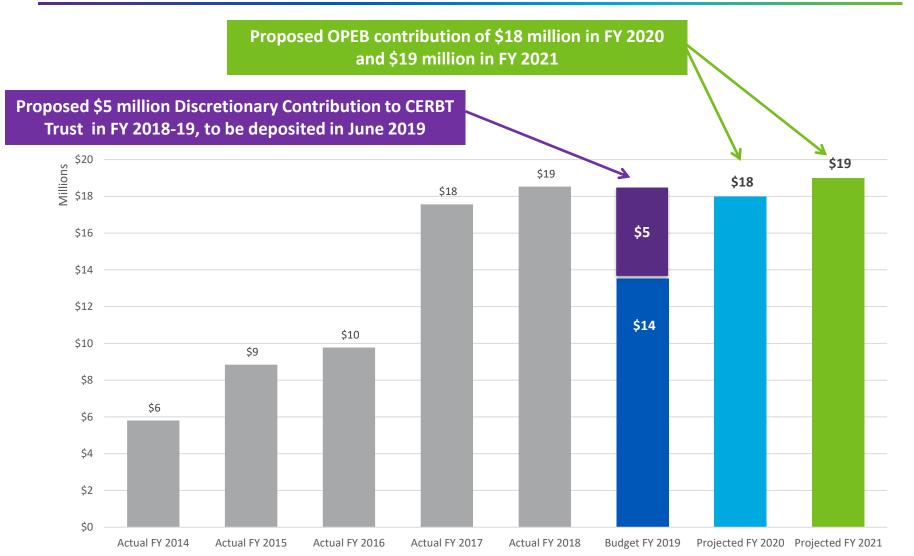
#### **Staff recommends:**

OPEB contribution of \$18 million in FY 2020 and \$19 million in FY 2021

Discretionary Contribution of \$5 million to CERBT Trust in FY 2018-19, to be paid in June 2019



# Other Post-Employment Benefits (OPEB) Proposed Contributions





# **Requested Actions**

### Staff Recommendation:

- Approve the Biennial Operating and Capital Budget for Fiscal Years 2019-20 and 2020-21;
- Adopt the Proposed Resolution Amending the EMWD
   Administrative Code for Incorporating Certain Rates, Fees and
   Charges for 2020 and 2021; and
- Authorize a one-time additional OPEB Trust (CERBT) contribution of \$5.0 million in Fiscal Year 2018-19.











# **Contact Information**

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